

Message Text

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ACTION AF-06

INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 SSC-01 AID-05 OMB-01 /082 W

----- 073864

P R 101115Z NOV 75

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC PRIORITY 0017

INFO AMEMBASSY LONDON

AMEMBASSY LOURENCO MARQUES

AMEMBASSY LUSAKA

AMEMBASSY NAIROBI

USMISSION USUN NEW YORK

AMCONSUL ZANZIBAR

C O N F I D E N T I A L DAR ES SALAAM 5052

E.O.11652: GDS

TAGSC PGOV, PINT, PINR, TZ

SUBJECT: NEW TANZANIAN CABINET

1. HIGHLIGHTS. PRESIDENT NYERERE ON NOVEMBER 9 ANNOUNCED HIS NEW AND ENLARGED CABINET, WITH RESHUFFLING OF FAMILIAR FACES AND INFUSION OF NEW BLOOD. MOST SIGNIFICANT SHIFT IS TRANSFER OF OLD CABINET'S PRINCIPAL IDEOLOGUE, JOHN MALECELA, FROM FOREIGN AFFAIRS TO AGRICULTURE. THIS IS A KEY MINISTRY IN OVERWHELMINGLY AGRICULTURAL COUNTRY WHICH HAS STAKED ITS FUTURE ON A MASSIVE ECONOMIC AND SOCIAL RURAL REVOLUTION. ASSIGNMENT OF HARDLINE SOCIALIST MALECELA SUGGESTS NYERERE'S SATISFACTION WITH HIS CONDUCT OF TANZANIAN FOREIGN AFFAIRS AND CONFIDENCE THAT HE CAN TACKLE THE EVEN MORE IMPORTANT TASK, IN TANZANIAN EYES, OF COMPLETING THE TRANSFORMATION OF RURAL TANZANIANS FROM SCATTERED SUBSISTENCE PEASANTS TO COLLECTIVIZED VILLAGERS.

2. FOREIGN AFFAIRS. NEW FOREIGN MINISTER IS IBRAHIM KADUMA, DIRECTOR OF INSTITUTE OF DEVELOPMENT STUDIES AT UNIVERSITY OF DAR ES SALAAM. A 38 YEAR OLD BRITISH-TRAINED ECONOMIST, HE
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ROSE REPIDLY TO THE TOP OF THE EXTERNAL FINANCE SECTION OF

THE TREASURY BEFORE GOING ON TO BE PRINCIPAL SECRETARY (THE TOP CIVIL SERVICE POSITION) IN MINISTRIES OF COMMUNICATIONS, TRANSPORT AND LABOR (1970) AND OF FINANCE (1972). IN 1973 HE WAS CHOSEN TO FOUND INSTITUTE OF DEVELOPMENT STUDIES, WHICH IS CHARGED WITH COMPULSORY IDEOLOGICAL INDOCTRINATION OF UNIVERSITY STUDENTS.

3. KADUMA WAS QUOTED AS SAYING IN 1974 THAT THE INSTITUTE "NOT ONLY CONTRASTS THE TWO PHILOSOPHIES (OF SOCIALISM AND CAPITALISM) BUT EMPHASIZES THE INEVITABILITY OF SOCIALISM AND WHY SOCIALISM IS THE ONLY "RATIONAL CHOICE" FOR ANY SANE SOCIETY." HE HAS REPUTATION OF BEING INTELLIGENT, HARD WORKING, TOUGH MINDED, AND A GOOD ADMINISTRATOR. HE HAS BROAD POLITICAL INTERESTS AND AMBITIONS, AND WAS WELL RESPECTED BY USAID PERSONNEL WHO DEALT WITH HIM AT TREASURY. KADUMA HAS MADE AT LEAST FIVE SHORT VISITS TO US IN RECENT YEARS. EMBASSY HAS HAD LITTLE RECENT CONTACT WITH KADUMA. HIS APPOINTMENT DOES NOT SEEM TO US TO INDICATE ANY SUBSTANTIVE SHIFT IN TANZANIAN FOREIGN POLICY. JUNIOR MINISTER ISAAC SEPETU AND PRINCIPAL SECRETARY ANTONY NYAKYI BOTH REAPPOINTED.

4. ECONOMIC AFFAIRS. ECONOMIC MINISTRIES HAVE UNDERGONE EXTENSIVE RESHUFFLING IN FUNCTION AND PERSONNEL. MINISTRY OF ECONOMIC AFFAIRS AND DEVELOPMENT PLANNING ABOLISHED, WITH PLANNING SECTOR ADDED TO MINISTRY OF FINANCE (NOW MINISTRY OF FINANCE AND PLANNING) UNDER FORMER MINISTER OF COMMERCE AND INDUSTRY AMIR JAMAL. MANPOWER SECTION BECOMES NEW MINISTRY OF MANPOWER DEVELOPMENT, UNDER NICHOLAS KUHANGA, UNTIL NOW SENIOR RESIDENT TUTOR AT INSTITUTE OF ADULT EDUCATION. MINISTRY OF COMMERCE AND INDUSTRY IS SPLIT IN TWO, WITH NEW MINISTRY OF INDUSTRIES HEADED BY CLEOPA MSUYA (FORMERLY MINISTER OF FINANCE) AND MINISTRY OF COMMERCE BY NEWCOMER ALPHONCE RULEGURA. THIS APPEARS TO LEAVE THE PRAGMATIC JAMAL IN CHARGE OF TANZANIAN ECONOMY, BUT WITH JUSTINIAN RWEYEMAMU, BEWKT BANED AS PERSONAL ASSISTANT TO PRESIDENT FOR ECONOMIC AFFAIRS AND SECRETARY TO THE CABINET ECONOMIC COMMITTEE, AS A RISING STAR. IT WAS DURING JAMAL'S LAST TENURE AS MINFINANCE (1965-72) THAT TANGOV INTRODUCED HIGHLY RESTRICTIVE MEASURES, E.G., RE IMPORTS, EXCHANGE REGULATIONS AND NATIONALIZATIONS. PRESUMABLY, NYERERE HOPES THAT JAMAL CAN EXERCISE A FIRMER HAND THAN MSUYA
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IN GETTING TANZANIA'S FINANCIAL HOUSE IN ORDER AND KEEPING GOVERNMENT AND PUBLIC CORPORATION SPENDING MORE IN LINE WITH REALITIES.

5. OTHERS. UNEXPECTED DEPARTURES FROM CABINET ARE FORMER MINISTER OF AGRICULTURE (JOSEPH MUNGAI) AND LABOR (GISLER MAPUNDA); LATTER IS REPLACED BY DEPUTY SECRETARY GENERAL OF NUTA TRADE UNION FEDERATION, CRISPIN TUNGARAZA. AMONG

PROMINENT MINISTERS WHO HAVE RETAINED THEIR POSTS ARE PRIME MINISTER KAWAWA AND MINISTERS OF DEFENSE (EDWARD SOKOINE) AND INFORMATION AND BROADCASTING (DAUDI MWAKAWAGO). FULL LIST FOLLOW SEPTTEL.

6. COMMENT. WE SEE NO INDICATION OF ANY IDEOLOGICAL SHIFT IN NEW CABINET, BUT RATHER RENEWED DETERMINATION TO PROCEED RAPIDLY ALONG SOCIALIST COURSE WHICH TANZANIA HAS ALREADY SET FOR HERSELF. RESHUFFLE AND INFUSION OF NEW BLOOD MAY ENHANCE TANGOV'S ABILITY TO IMPLEMENT ITS GOALS, BUT WE SEE NO MAJOR POLICY CHANGES IMPLICIT IN CABINET SHIFTS. PRESIDENT NYERERE'S TOTAL CONTROL OF POLICY MAKING CONTINUES UNCHANGED. LEVIN

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL STABILITY, CENTRAL LEGISLATURE, PERSONNEL MOVEMENTS, PARTY LEADERS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 NOV 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975DARES05052
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750390-0201
From: DAR ES SALAAM
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751159/aaaacbes.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 02 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUL 2003 by ShawDG>; APPROVED <12 NOV 2003 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NEW TANZANIAN CABINET
TAGS: PGOV, PINT, PINR, TZ, (NYERERE, JULIUS K), (MALECELA, JOHN)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006